

**SURREY COUNTY COUNCIL****CABINET****DATE: 18 OCTOBER 2016****REPORT OF: MR DAVID HODGE, LEADER OF THE COUNCIL****LEAD OFFICER: SHEILA LITTLE, DIRECTOR OF FINANCE****SUBJECT: FINANCE AND BUDGET MONITORING REPORT TO 30 SEPTEMBER 2016****SUMMARY OF ISSUE:**

The council takes a multiyear approach to its budget planning and monitoring, recognising the two are inextricably linked. This report presents the council's financial position as at 30 September 2016 (month six).

At the half way stage in the financial year, several significant financial risks have crystallised resulting in a revised forecast outturn of +£22.4m. Cost, demand and funding pressures have brought overspends in Adult Social Care, Children's Services and Schools & SEND (Special Education Needs & Disabilities), with efficiencies shortfalls in Adult Social Care and waste management.

The Director of Finance has revised her Section 151 Officer and financial and value for money commentaries to reflect the seriousness of the council's financial position. The Monitoring Officer has revised her legal implications commentary to outline the legal issues relevant to the council's updated financial position.

The annex to this report gives details of the council's financial position.

**RECOMMENDATIONS:**

Cabinet is asked to note the following.

1. Forecast revenue budget outturn for 2016/17 is a +£22.4m overspend (Annex, paragraph 1).
2. Forecast efficiencies and service reductions for 2016/17 is £60.3m (Annex, paragraph 32).
3. The quarter end positions for: balance sheet, earmarked reserves, debt and treasury management (Appendix, paragraphs App 8 to App 32).
4. The Section 151 Officer's commentary, Financial and Value for Money Implications and the Monitoring Officer's Legal Implications commentary (main report, paragraphs 14 to 18).

Cabinet is asked to approve the following.

5. Members and officers to act urgently to identify, agree and implement actions to reduce the 2016/17 overspend (Annex, paragraph 4)
6. Cabinet and other leading members to bring the council's budget issues to the attention of Surrey's MPs (Annex, paragraph 5).
7. Request to reprofile Surrey Fire & Rescue Service's capital budget (Annex,

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paragraph 42).

### **REASON FOR RECOMMENDATIONS:**

This report is presented to comply with the agreed policy of providing a monthly budget monitoring report to Cabinet for approval and action as necessary.

### **DETAILS:**

#### **Revenue budget overview**

1. Surrey County Council set its gross expenditure budget for the 2016/17 financial year at £1,686m. A key objective of MTFP 2016-21 is to increase the council's overall financial resilience. As part of this, the council plans to make efficiencies totalling £83.5m.
2. The council aims to smooth resource fluctuations over its five year medium term planning period. To support the 2016/17 budget, Cabinet approved use of £24.8m from the Budget Equalisation Reserve and carry forward of £3.8m to fund continuing planned service commitments. The council currently has £21.3m in general balances.
3. In February 2016, Cabinet approved the council's Financial Strategy 2016-21. The Financial Strategy aims to:
  - secure the stewardship of public money;
  - ensure financial sustainability and
  - enable the transformation of the council's services.

#### **Capital budget overview**

4. Creating public value by improving outcomes for Surrey's residents is a key element of the council's corporate vision and is at the heart of MTFP 2016-21's £651m capital programme, which includes £207m spending planned for 2016/17.

#### **Budget monitoring overview**

5. The council's 2016/17 financial year began on 1 April 2016. This budget monitoring report covering the financial position at the end of the sixth month of 2016/17 (30 September 2016). The report focuses on material and significant issues, especially monitoring MTFP efficiencies. The report emphasises proposed actions to resolve any issues.
6. The council has implemented a risk based approach to budget monitoring across all services. The approach ensures we focus effort on monitoring those higher risk budgets due to their value, volatility or reputational impact.
7. A set of criteria categorise all budgets into high, medium and low risk. The criteria cover:
  - the size of a particular budget within the overall council's budget hierarchy (the range is under £2m to over £10m);

- budget complexity, which relates to the type of activities and data monitored (this includes the proportion of the budget spent on staffing or fixed contracts - the greater the proportion, the lower the complexity);
  - volatility, which is the relative rate that either actual spend or projected spend moves up and down (volatility risk is considered high if either the current year's projected variance exceeds the previous year's outturn variance, or the projected variance has been greater than 10% on four or more occasions during the current year); and
  - political sensitivity, which is about understanding how politically important the budget is and whether it has an impact on the council's reputation locally or nationally (the greater the sensitivity the higher the risk).
8. Managers with high risk budgets monitor their budgets monthly, whereas managers with low risk budgets monitor their budgets quarterly, or more frequently on an exception basis (if the year to date budget and actual spend vary by more than 10%, or £50,000, whichever is lower).
  9. Annex 1 to this report sets out the council's revenue budget forecast year end outturn as at 30 September 2016. The forecast is based upon current year to date income and expenditure as well as projections using information available to the end of the month.
  10. The report provides explanations for significant variations from the revenue budget, with a focus on efficiency targets. As a guide, a forecast year end variance of greater than £1m is material and requires a commentary. For some services £1m may be too large or not reflect the service's political significance, so variances over 2.5% may also be material.
  11. Annex 1 to this report also updates Cabinet on the council's capital budget. Appendix 1 provides details of the MTFP efficiencies, revenue and capital budget movements.

#### **CONSULTATION:**

12. All Cabinet Members will have consulted their relevant director or head of service on the financial positions of their portfolios.

#### **RISK MANAGEMENT AND IMPLICATIONS:**

13. Risk implications are stated throughout the report and each relevant director or head of service has updated their strategic and or service risk registers accordingly. In addition, the leadership risk register continues to reflect the increasing uncertainty of future funding likely to be allocated to the council.

#### **Financial and Value for Money Implications**

14. The report considers financial and value for money implications throughout and future budget monitoring reports will continue this focus. The council continues to maintain a strong focus on its key objective of providing excellent value for money.
15. The underachievement of savings targets set out the Medium Term Financial Plan will have negative implications for council's financial position and the setting of the 2017/18 budget.

### **Section 151 Officer Commentary**

16. In the light of the large forecast variance, the Section 151 Officer remains of the view expressed in her Budget Report to the Council in February 2016 that the financial situation facing the council is serious. Previous cabinet reports have reported that the 2016/17 budget is balanced, but not sustainable for future years. This report highlights that a balanced budget in the current year is now forecast to be unattainable, due to cost demand and funding pressures. The council had expected to face these pressures from 2017/18 but are now already having a significant and detrimental impact on the council's finances.
17. To achieve a balanced and sustainable budget the council needs to urgently agree a plan of actions necessary to resolve this situation. Failure to do so will require the Section 151 Officer to undertake her statutory duties as set out in the Monitoring Officer's commentary.

### **Legal Implications – Monitoring Officer**

18. The Local Government Finance Act requires the Council to take steps to ensure that the Council's expenditure (that is expenditure incurred already in year and anticipated to be incurred) does not exceed the resources available. In view of the situation reported in this paper, Cabinet should be aware that if the Section 151 Officer, at any time, is not satisfied that appropriate strategies and controls are in place to manage expenditure within the in-year budget she must formally draw this to the attention of the Cabinet and Council and they must take immediate steps to ensure a balanced in-year budget

### **Equalities and Diversity**

19. Any impacts of the budget monitoring actions will be evaluated by the individual services as they implement the management actions necessary.

### **WHAT HAPPENS NEXT:**

20. The relevant adjustments from the recommendations will be made to the council's accounts.

#### **Contact Officer:**

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#### **Consulted:**

Cabinet, strategic directors, heads of service.

#### **Annexes:**

- Annex 1 – Revenue budget, staffing costs, efficiencies, capital programme.
- Appendix 1 – Service financial information (revenue and efficiencies), revenue and capital budget movements, balance sheet, earmarked reserves, debt and treasury management.

#### **Sources/background papers:**

None



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